### **MEMORANDUM**

To:

**Board of Regents** 

From:

**Board Office** 

Subject:

Final FY 2003 Detailed Budgets

Date:

July 8, 2002

### **Recommended Action:**

Refer to the individual FY 2003 memoranda, 6a through 6h, for discussion of detailed budgets.

### **Executive Summary:**

The institutional final FY 2003 detailed budgets are presented this month for approval. The FY 2003 budgets consist of the general fund and the restricted fund budgets.

The final composite FY 2003 institutional general fund operating budgets, including the operations of the University of Iowa Hospitals and Clinics, total \$1.6 billion. The total institutional restricted fund budgets total \$1.2 billion. The combined institutional budgets total \$2.8 billion.

### INSTITUTIONAL BUDGETS FY 2003 (in thousands)

•	General Fund	Restricted Fund	<u>Total</u>
SUI	\$1,036,191	661,850	\$1,698,041
ISU	409,722	431,937	841,659
UNI	133,549	152,337	285,886
ISD	8,560	1,326	9,886
IBSSS	4,776	<u>2,041</u>	<u>6,817</u>
Total	\$1,592,798	\$1,249,491	\$2,842,289

In developing the individual budgets, the institutions were guided by the strategic plans of the Board and each respective institution. Successful strategic planning depends, in part, upon the best use of available resources.

The institutions prioritized departmental funding requests based on final state appropriations, estimated tuition revenues, and identified reallocations of existing resources.

General Fund Appropriation Reductions and Funding Shortfalls The FY 2003 budget process presented challenges for the Regent institutions. State appropriations for the Regent institutions were reduced \$42.6 million. This reduction is on top of the significant reductions of \$81.9 million that occurred during FY 2002.

·		f Regents, Sta priations Rec		
	FY 2002	FY 2003	FY 2002 and FY 2003	% Reductions from FY 2001
SUI	(37,904,110)	(18,414,196)	(56,318,306)	(18%)
ISU	(32,087,969)	(18,163,239)	(50,251,208)	(19%)
UNI	(10,878,974)	(5,681,434)	(16,560,408)	(18%)
ISD	(541,940)	(193,133)	(735,073)	(9%)
IBSSS	(302,711)	(108,246)	(410,957)	(9%)
	(81,715,704)	(42,560,248)	(124,275,952)	(18%)
BOR	(158,852)	(65,211)	(224,063)	(17%)
Other	(44,024)	(7,740)	(51,764)	(13%)
	(81,918,580)	(42,633,199)	(124,551,779)	(18%)

In addition, the Regent salary appropriations of \$25 million were \$8 million less than the funding needed to implement the state salary policy.

As a result of these reductions, the Regent universities are utilizing incremental tuition and fee revenues to maintain, not improve, operations at their institutions.

Shifting Revenue Sources

A considerable shift occurred since FY 2000. Students and their families are being forced to take on a significant additional burden for funding university operations.

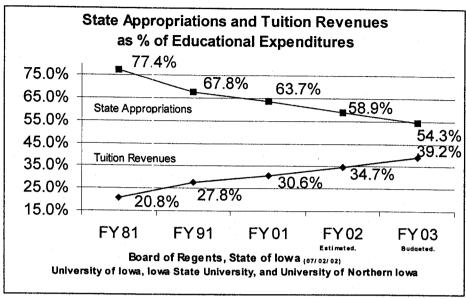
### General University Budget Totals (In Thousands)

Revenues	FY 2000	% of <u>Total</u>	Prelim. FY 2003	% of <u>Total</u>	Three-Year Shift in Funding Sources	% Change in Dollars
State Approps	\$527,598	64.3%	\$497,507	54.3%	(10.0%)	(5.7%)
Tuition & Fees	246,656	30.1%	359,371	39.2%	9.1%	45.7%
Other	45,675	5.6%	58,920	6.4%	0.8%	29.0%
Total	\$819,929	100.0%	\$915,798	100.0%		

The state appropriations percentage of budget declined by 10% while the share of tuition and fees increased 9.1%. Revenue sources are being shifted from state appropriations to students and their families.

State appropriations for the general university budgets have decreased 5.7% since FY 2000 while tuition revenues have increased 45.7%.

This shift is even more evident when comparing state appropriations and tuition revenues as a percent of educational expenditure since FY 1981.



### Reallocations

The Regent reallocation program is an integral part of the Board's strategic planning and budgeting process. This program requires each Regent institution to reallocate at least 2% of its budget each year. This reallocation policy is intended to ensure that the institutions use existing resources to improve quality but also to achieve efficiencies.

With the appropriation reductions in FY 2002 and FY 2003, the Regent institutions clearly have reallocated to maintain quality rather than improve quality. These reallocations have been utilized to provide greater efficiency and effectiveness in achieving the institutional strategic plans by providing a structured means to strengthen good programs and eliminate weak programs.

### Strategic Plan:

The Board's strategic planning goal 4.1.1.0 requires the Board annually to review and approve institutional resource allocations and reallocations consistent with and supportive of the Board and institutional strategic plans.

### Background:

Board Budget Process

In most years, the Board receives preliminary budget details in June. This allows the Board time to consider Regent institutional plans and provide guidance prior to final approval of budgets in July. The process was changed as a result of delayed action on appropriations.

In June, the Board considered key budgetary policy issues including

- 1. Revenue estimates;
- 2. Reallocations;
- 3. Proposed salary policies;
- 4. Plans for building repairs and opening new buildings;
- 5. Effects of significant reductions in economic development appropriations; and
- 6. General fund support for athletics.

This month, the Board receives final detailed general operating budgets for approval.

The institutions are also presenting final restricted fund budgets for approval. These budgets include capital appropriations approved during the 2002 General Assembly. Tuition replacement appropriations for the debt service of academic building revenue bonds are included in the restricted fund budgets, as are the amounts for the residence system functions, athletic department activities, and other auxiliary functions associated with the educational missions of the institutions.

### Analysis:

### General Fund

The final FY 2003 general fund operating budgets for the five Regent institutions, including the UIHC budgets, were developed by the institutions based on the strategic plans of the Board and each institution and the actions of the General Assembly and the Governor.

The FY 2003 general operating funds of the institutions are as follows:

			State
* * *	The second of th	Direct State	<ul> <li>Appropriations</li> </ul>
	Total Budget	<b>Appropriations</b>	<u>Reductions</u>
SUI	\$1,036,190,955	\$287,422,685	\$(18,414,196)
ISU	409,721,602	239,809,203	(18,163,239)
UNI	133,548,947	82,815,878	(5,681,434)
ISD	8,559,913	7,943,985	(193,133)
IBSSS	4,776,425	4,446,059	(108,246)
TOTAL	\$1,592,797,842	\$622,437,810	\$(42,560,248)

The reduction for the other Regent appropriation units, such as tuition replacement, Board Office, and regional study centers, totals \$72,951.

### FY 2003 State Appropriations Reductions

The reductions totaling \$42.6 million (6.6%) for the Regent institutions for FY 2003 are comprised of the following:

- Base budget appropriations reductions of \$27.6 million compared to final FY 02;
- Furlough allocation reduction of \$15.0 million to the base operating budgets.

In addition, the Regent salary appropriations of \$25 million were \$8 million less than the funding needed to implement the state salary policy.

### Tuition

The Board's tuition policy is intended to <u>maintain</u> quality and effectiveness as well as <u>improve</u> quality, thereby recognizing the aspirations of the Board and the institutions for achieving excellence. Critical to the successful implementation of the Board's strategic plan is securing sufficient resources.

In November 2001, the Board approved an 18.5% increase in base tuition for FY 2003 recognizing the Regent universities need sufficient resources to achieve excellence as set forth in the Board's strategic plan. The universities propose to use some tuition revenues generated by this rate increase to cover the shortfall in operating appropriations and other non-discretionary operating cost increases.

### Student Aid Set-Aside

To accomplish the Board's key result areas on quality and access, it is essential that the universities attract quality students as well as provide affordable higher education. A mix of need-based aid and merit aid from tuition set-aside addresses both of these Board key result areas.

Normally, the student aid set-aside percentages of the individual universities are commensurate with the overall tuition increases and, therefore, increase as a result of the tuition rate increases approved by the Board. This year all three universities have budgeted increases in the student aid set-aside higher than the target rate of the institution as illustrated in the following table.

	Increase In Student Aid	% of New Tuition	Target
SUI	\$5,882,576	20.3%	16.0%
ISU	5,035,944	21.8%	11.0%
UNI	1,877,433	26.9%	18.0%

### Reallocations

The Regent reallocation program is an integral part of the Board's strategic planning and budgeting process. This program requires each Regent institution to reallocate at least 2% of its budget each year. This reallocation policy is intended to ensure that the institutions use existing resources to improve quality but also to achieve efficiencies. The significant appropriation reductions of the last several years have impacted the ability of the institutions to reallocate resources to improve quality.

For FY 2003, the institutions are proposing to use most, if not all, of the reallocations to address the shortfalls in state appropriations rather than improve quality. This is the third consecutive year that the institutions have had to use reallocations to address appropriations shortfalls.

The institutions are proposing to utilize over \$27 million of the identified reallocations to address the appropriations shortfalls.

### **FY 2003 Reallocations**

	Address			% of FY 2002
	<b>Budget Shortfall</b>	<u>Programmatic</u>	<u>Total</u>	Final Budget
SUI	\$4,670,198	\$7,787,500	\$12,457,698	3.0%
ISU*	19,565,404	6,032,955	25,598,359	6.5%
UNI	2,680,732	0	2,680,732	2.1%
ISD	236,391	0	236,391	2.8%
IBSSS	<u>222,000</u>	0	222,000	4.7%
	\$27,374,725	\$13,820,455	\$41,195,180	

<sup>\*</sup>Includes reallocations to meet FY 2002 and FY 2003 shortfalls.

### **Restricted Fund**

The FY 2003 restricted fund budgets of the Regent institutions total \$1.2 billion and include capital appropriations, tuition replacement appropriations, residence system functions, athletic department budgets, as well as other auxiliary functions associated with the educational missions of the institutions.

### **FY 2003 Restricted Fund Budgets**

SUI	\$661,850,000
ISU	431,936,870
UNI	152,337,395
ISD	1,325,692
IBSSS	2,041,181
	\$1 249 491 138

Capital appropriations for FY 2003 total \$45.0 million and reflect only the actual amounts specifically appropriated for FY 2003.

The FY 2003 tuition replacement appropriation of \$27.3 million is for the debt service of Academic Building Revenue Bonds.

	Capital <u>Appropriations</u>	Tuition <u>Replacement</u>
SUI	\$13,510,000	10,298,318
ISU	16,147,100	10,766,292
UNI	14,450,000	6,282,895
ISD	435,000	0
IBSSS	450,000	0
Total	\$44,992,100	\$27,347,505

The final FY 2003 residence system revenue budgets of the universities, totaling \$112.6 million, are based on the rates approved at the April 2002 Board meeting and are similar to the preliminary budgets submitted to the Board in March.

### FY 2003 Residence System Revenue Budgets

SUI	\$35,091,333
ISU	53,008,168
UNI	24,487,852
Total	\$112,587,353

The final FY 2003 university athletic revenue budgets total \$70.2 million. The Athletic Department budgets are detailed in G.D. 6g.

### FY 2003 Budgeted Athletic Revenues

	<u>SUI</u>	<u>ISU</u>	<u>UNI</u>
Sports Income	\$16,308,000	\$10,274,034	\$914,300
Athletic Conference /			
NCAA Support	10,003,000	4,883,226	200,000
General Fund Support	2,437,361	2,853,125	3,222,823
Diversity Support	0	0	400,000
Student Fees/Operations			
Mandatory Fees	0	0	795,500
Designated Tuition	. 0	1,230,600	239,700
Student Fees/			_
Debt Service	1,289,444	0	0
Other Income	8,378,000	5,795,500	931,000
Total	\$38,415,805	\$25,036,485	\$6,703,323

### **Board Office**

The final FY 2003 Board Office operating budget totals \$2.5 million. This includes state appropriations of \$1.2 million and institutional allocations of \$1.3 million. The state appropriation includes a 65,211 (5.4%) reduction in FY 2003 after reductions of 158,852 (12.0%) in FY 2002.

The Board Office budget is detailed in G.D. 6h.

LINGA Chan Approved:

# BOARD OF REGENTS, STATE OF IOWA FY 2003 FINAL OPERATING GENERAL FUND BUDGETS

				University of lowa						
RESOURCES	Gen. Univ.	Univ. Hosp.	Psych. Hosp.	Ctr. for Disabilities and Dev.	S Oakdale Campus	Hyg. Lab	Family Prac.	SCHS CA/HE	Spec. Purp.	SUI Subtotal
APPROPRIATIONS General Fund	\$ 232,423,103	\$ 28,833,519	\$ 7,442,887	\$ 6,724,505	\$ 2,808,191	\$ 4,018,388	\$ 2,193,798	\$ 685,914	\$ 2,292,380	\$ 287,422,685
DOE Funds	•	• • • • • • • • •		•	•	•	. —		ı	•
RESOURCES Federal Support Interest Tuition and Fees	900,000		1 1		9 000'9		32,000	2,748,538		2,748,538 938,000 171,468,028
Reimb. Indirect Costs Sales and Service Other Income	38,126,244	2,542,900 515,040,481 385,500	1,013,000	98,000	325,000	82,056 2,351,567		132,310		42,187,200 529,530,666 1,895,838
Subtotal - inst. Income	210,619,272	517,968,881	11,207,713	1,909,595	406,000	2,433,623	32,000	4,191,186		748,768,270
TOTAL RESOURCE BUDGET	\$ 443,042,375	\$ 546,802,400	\$ 18,650,600	\$ 8,634,100	\$ 3,214,191	\$ 6,452,011	\$ 2,225,798	\$ 4,877,100	\$ 2,292,380	\$ 1,036,190,955
EXPENDITURES Fac. & Inst. Off. Salaries Prof. & Sci. Staff Salaries General Service Staff Sal. Houry wages	200,737,808 63,931,861 68,928,044 2,513,525	20,329,600 196,270,900 97,868,400 4,824,300	3,118,000 7,937,900 4,199,900 122,500	649,000 4,109,840 2,290,760 188,300	134,560	3,834,560 1,903,038	1,755,038 303,797 90,274 zu,uuu	540,900 2,502,800 865,800 138,300	598,159 816,599 191,041	227,728,505 279,842,817 177,720,514 /,838,735
Subtotal - Salaries	336,111,238	319,293,200	15,378,300	7,237,900	1,517,817	5,754,350	2,169,109	4,048,800	1,619,857	693,130,571
Prof. and Scientific Supp. Library Acquisitions Rentals Utilities Bldg. Repairs	34,678,485 10,354,574 1,500,000 18,707,779 6,376,996	194,402,400 3,826,400 13,086,000 7,376,500	2,478,500 5,600 788,200	1,165,200 - 34,400 171,600 25,000	496,648 - 1,058,221 125,305	688,661	56,689	824,300	646,228	235,437,111 10,354,574 5,375,400 33,811,800 13,903,801
Equipment Ald to Individuals	6,849,677	8,817,900			16,200			4,000	26,295	471,010 15,714,072 27,992,610
Subtotal - Other Expenses	106,931,137	227,509,200	3,272,300	1,396,200	1,696,374	697,661	56,689	828,300	672,523	343,060,384
TOTAL EXPENDITURES	\$ 443,042,375	\$ 546,802,400	\$ 18,650,600	\$ 8,634,100	\$ 3,214,191	\$ 6,452,011	\$ 2,225,798	\$ 4,877,100	\$ 2,292,380	\$ 1,036,190,955

# BOARD OF REGENTS, STATE OF IOWA FY 2003 FINAL OPERATING GENERAL FUND BUDGETS

		ð	lowa State University	Ali						
							Univ. of			FY 2003
	Gen.	Exp	Coop		Spec.	nsı	Northern			General Fund
RESOURCES	Univ.	Station	Ext	IPRT	Approp.	Subtotal	lowa	ISD	IBSSS	Total
APPROPRIATIONS General Find	\$ 183 134 521	\$ 32 712 448	\$ 20 815 676	\$ 1 790 657	7 355 a01	\$ 239 R09 203	80 878 878	\$ 7 043 085	\$ 4.446.050	¢ 622 437 840
										•
DOE Funds	2	<u> </u>	,	1			ı	1/8,450	86,150	264,600
RESOURCES										
Federal Support	•	4,125,373	8,400,000	•		12,525,373	•	64,000	89,240	15,427,151
Interest	1,752,000	1			•	1,752,000	1,000,000	33,000		
Tuition and Fees	140,407,826	•	•	•	,	140,407,826	47,533,069	,	<u>'</u>	359,408,923
Reimb. Indirect Costs	13,000,000	•	•	•	1	13,000,000	1,575,000	.1	71,133	
Sales and Service	253,700	2,000	•	•	•	258,700	625,000	322,693	63,729	22
Other Income	1,963,500		2,000	-		1,968,500	1	17,785	10,114	3,892,237
Subtotal - Inst. Income	157,377,026	4,130,373	8,405,000	ı		169,912,399	50,733,069	437,478	244,216	970,095,432
TOTAL RESOURCE BUDGET \$ 340,511,547	\$ 340,511,547	\$ 36,842,821	\$ 29,220,676	\$ 1,790,657	\$ 1,355,901	\$ 409,721,602	\$ 133,548,947	\$ 8,559,913	\$ 4,776,425	\$ 1,592,797,842
EXPENDITURES										
Fac. & Inst. Off. Salaries	138,992,436	20,421,810	6,548,291	523,167	1,021	166,486,725	61,744,732	3,541,034	1,555,044	461,056,040
Prof.& Sci. Staff Salaries	55,488,603	8,115,800	15,264,634	758,703	606,379	80,234,119	22,476,861	1,540,094	475,404	384,569,295
General Service Staff Sal.	39,999,594	3,417,855	2,502,985	202,151	114,062	46,236,647	20,272,678	1,927,543	1,857,670	248,015,052
Houny wages	4,641,2/5	450,000	4//,856	126'01	797'L/	5,716,320	7,119,562	•		15,6/4,61/
Subtotal - Salaries	239,121,908	32,405,465	24,793,766	1,559,948	792,724	298,673,811	106,613,833	7,008,671	3,888,118	1,109,315,004
Prof. and Scientific Supp.	32,203,491	3,617,356	3,916,910	139,409	563,177	40,440,343	10,532,796	972,549	559,963	287,942,762
Library Acquisitions	8,148,095		•	•	•	8,148,095	1,891,520	8,226	7,212	20,409,627
Kentals	663,386	1 000	150,000	•	•	813,386	878,925	1 00		7,067,711
Dida Bensire	6 644 432	430,000	000,01	1	•	20,086,125	2,009,040	317,997	130,165	57,007,632
Auditor of State Reimb.	531.682	0000			• •	531 682	135 000	57 000	30 210	21,292,714
Eaujoment	4.625.000	200 000	350 000	91 300		5 266 300	1 298 086	81 246	50,210	200,017.00
Aid to individuals	28,945,428		1			28,945,428	9,189,242	-   	1	66,127,280
Subtotal - Other Expenses	101,389,639	4,437,356	4,426,910	230,709	563,177	111,047,791	26,935,114	1,551,242	888,307	483,482,838
TOTAL EXPENDITURES	\$ 340,511,547	\$ 36,842,821	\$ 29,220,676	\$ 1,790,657	\$ 1,355,901	\$ 409,721,602	\$ 133,548,947	\$ 8,559,913	\$ 4,776,425	\$ 1,592,797,842

### BOARD OF REGENTS, STATE OF IOWA FY 2003 FINAL RESTRICTED FUNDS BUDGETS

FY 2003 Restricted Total	€9	27,347,505 48,756,600	294,546,930 6,910,809 43,440,150 21,454,426	304,188,041 502,846,677	1,173,387,033	\$ 1,249,491,138	131,686,777	78,728,694	443,370,196	352,466,128	11,250,400	3,000	82,566,043	88,166,580 194,871,180	806,120,942	\$ 1,249,491,138
IBSSS	, ,	450,000	442,689	1,009,524	1,591,181	2,041,181	1,123,783	49,351	1,173,134	391,047		, 60	, ,	,	868,047	2,041,181
QSI	٠ ،	435,000	126,091	729,601	890,692	1,325,692 \$	319,861	33,695	505,488	147,070	35,000	3,000	,	1 1	820,204	1,325,692
Univ. of Northern Iowa	φ . ,	6,282,895	23,500,000 2,800,000 10,000,000	64,590,000	127,840,000	152,337,395 \$	4,580,000	10,125,000	37,265,000	3,000	2,850,000	- 000 034 6	12,400,000	23,928,250	115,072,395	152,337,395
Iowa State University		10,766,292	106,078,150 4,080,809 5,240,150 4,654,426	23,758,916		\$ 431,936,870 \$	40,563,133	34,720,648	153,026,574	139,278,011	6,944,833	, 200 0	29,366,043	25,638,330	278,910,296	431,936,870 \$
University of lowa	· ·	10,298,318	164,400,000	214,100,000		661,850,000	85,100,000	33,800,000	251,400,000	172,100,000	6,000,000	13 600 000	40,800,000	38,600,000	410,450,000	\$ 661,850,000
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RESOURCES	APPROPRIATIONS General Other	Tuition Replacement Capital	RESOURCES Federal Support Interest Tuition and Fees Reimb. Indirect Costs	Sales and Service Other Income	Subtotal - Inst. Income	TOTAL RESOURCE BUDGET	EXPENDITURES Fac. & Inst. Off. Salaries Prof. & Sci. Staff Salaries	General Service Staff Sal. Hourty Wages	Subtotal - Salaries	Prof. and Scientific Supp. Library Acquisitions	Utilities Rida Renaire	Auditor of State Reimb.	Aid to Individuals	Debt Service Plant Capital	Subtotal - Other Expenses	TOTAL EXPENDITURES

RESOURCES	University of Iowa	Iowa State University	Univ. of Northern Iowa	QS!	IBSSS	FY 2003 All Funds Total
APPROPRIATIONS General	\$ 287,422,685	5 \$ 239,809,203	\$ 82,815,878	\$ 7,943,985	\$ 4,446,059	\$ 622,437,810
Other /DOE Funds	000				86,150	86,150
l union Replacement Capital	13,510,000	8 10,766,292 0 16,147,100	6,282,895 18,214,500	1/8,450	450,000	27,975,955 48,306,600
RESOURCES						
Federal Support	167,148,538	=		190,091	531,929	309,974,081
Interest Tuition and Fees	938,000	5,832,809 8 145,647,976	3,800,000	63,000	10,000	10,643,809
Reimb Indirect Costs	58.987.200			•	71 133	78 287 759
Sales and Service	743,630,666		9	1,052,294	1,073,253	834,988,829
Other Income	216,437,520	7	26,950,000	22,785	149,082	506,738,914
Subtotal - Inst. Income	1,386,809,952	574,935,877	178,573,069	1,328,170	1,835,397	2,143,482,465
IOTAL RESOURCE BUDGET	\$ 1,698,040,955	5 \$ 841,658,472	\$ 285,886,342	\$ 9,885,605	\$ 6,817,606	\$ 2,842,288,980
EXPENDITURES						
Fac. & Inst. Off. Salaries	312,828,505		66,324,732	3,860,895	2,678,827	592,742,817
Prof.& Sci. Staff Salaries	395,142,817	_	38,761,861	1,692,026	475,404	575,363,215
General Service Staff Sal.	211,520,514		30,397,678	1,961,238	1,907,021	326,743,746
nouny wages	25,038,735	24,402,125	8,394,562	1		57,835,422
Subtotal - Salaries	944,530,571	451,700,385	143,878,833	7,514,159	5,061,252	1,552,685,200
Prof. and Scientific Supp.	407,537,111	1	51,082,796	1,119,619	951,010	640,408,890
Library Acquisitions	10,354,574	<b>~</b>	1,894,520	10,226	7,212	20,414,627
Rentals	15,875,400		1,639,325	• •	• !	18,328,111
	39,811,800		5,509,545	352,997	130,165	72,837,465
Anditor of State Reimb	471.016	531682	135,000	60,000	30 210	55,864,565
Equipment	29,214,072	4	4,748,086	111,809	63.000	48.791.131
Aid to Individuals	68,792,610	58,311,471	21,589,242	•	•	148,693,323
Transfer Out	•		•	•	,	1
Debt Service	38,600,000		23,928,250	٠	•	88,166,580
Plant Capital	125,000,000	000'000'09	9,871,180	*		194,871,180
Subtotal - Other Expenses	753,510,384	389,958,087	142,007,509	2,371,446	1,756,354	1,289,603,780
TOTAL EXPENDITURES	\$ 1,698,040,955	\$ 841,658,472	\$ 285,886,342	\$ 9,885,605	\$ 6,817,606	\$ 2,842,288,980